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UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

Justin L. Victory,

Plaintiff

v.

Ashlee Andrews, et al.,

Defendant

Case No. 2:24-cv-02397-JAD-BNW

**ORDER ADOPTING REPORT AND
RECOMMENDATION**

ECF No. 8

On 6/26/25, the magistrate judge entered this report and recommendation [ECF No. 8]:

Before the Court is Plaintiff Justin L. Victory's amended complaint in which he alleges violations of his Fourth Amendment rights under a *Bivens* action. ECF No. 5. As required by 28 U.S.C § 1915(e)(2), the Court has screened Plaintiff's amended complaint and recommends that it be dismissed with prejudice as the claim involves private parties.

I. Procedural history

Plaintiff initiated this matter with an application to proceed IFP and an accompanying complaint on December 23, 2024. ECF No. 1. Based upon the affidavit submitted by Plaintiff, which demonstrated Plaintiff's inability to prepay fees or costs or give security for them, this Court granted his request to proceed *in forma pauperis*. ECF No. 3 at 1.

On February 7, 2025, the Court screened Plaintiff's original complaint in which he alleged a 42 U.S.C. § 1983 Fourth Amendment claim. The Court dismissed his original complaint without prejudice based on his failure to state a claim and allowed Plaintiff an opportunity to file an amended complaint. *Id.* Plaintiff filed his amended complaint, which the Court will now screen. ECF No. 5.

II. Plaintiff's allegations and claims for relief

Plaintiff alleges that he arrived at the N. Rainbow Blvd. Bank of America location on August 2nd, 2023. Plaintiff alleges he arrived at the location with a cashier's check, intending to conduct "legitimate banking affairs." ECF No. 5. After handing over the cashier's check,

1 alongside three different forms of identification, Plaintiff contends that bank manager Ashlee
 2 Andrews called the police and told them that Plaintiff was committing a crime. Consequently,
 3 Metro showed up. Plaintiff asserts Officer LaRose assaulted him and took him to jail. Plaintiff
 4 alleges he has yet to receive the funds or cashier's check from Bank of America. *Id.*

5 Plaintiff names the following Defendants: Bank of America and Ashlee Andrews (bank
 6 employee). Plaintiff seeks to assert claims for unreasonable search and seizure in violation of the
 7 Fourth Amendment under *Bivens v. Six Unknown Named Agents*, 403 U.S. 388 (1971).

8 **III. Screening standard**

9 Federal courts must conduct a preliminary screening in any case in which a prisoner seeks
 10 redress from a governmental entity or officer or employee of a governmental entity. *See* 28
 11 U.S.C. § 1915A(a). In its review, the Court must identify any cognizable claims and dismiss any
 12 claims that are frivolous, malicious, fail to state a claim upon which relief may be granted or seek
 13 monetary relief from a defendant who is immune from such relief. *See* 28 U.S.C. § 1915A(b)(1)-
 14 (2). In addition to the screening requirements under § 1915(A), the Prison Litigation Reform Act
 15 requires a federal court to dismiss a prisoner's claim if it "fails to state a claim on which relief
 16 may be granted." 28 U.S.C. § 1915(e)(2); *accord* Fed. R. Civ. Proc. 12(b)(6),

17 Dismissal for failure to state a claim under § 1915(e)(2) incorporates the standard for
 18 failure to state a claim under Federal Rule of Civil Procedure 12(b)(6). *Watison v. Carter*, 668
 19 F.3d 1108, 1112 (9th Cir. 2012). To survive a § 1915 review, a complaint must "contain sufficient
 20 factual matter, accepted as true, to state a claim to relief that is plausible on its face." *See Ashcroft*
 21 *v. Iqbal*, 556 U.S. 662, 678 (2009). The Court liberally construes pro se complaints and may only
 22 dismiss them "if it appears beyond doubt that the plaintiff can prove no set of facts in support of
 23 his claim which would entitle him to relief." *Nordstrom v. Ryan*, 762 F.3d 903, 908 (9th Cir.
 24 2014) (quoting *Iqbal*, 556 U.S. at 678)

25 In considering whether the complaint is sufficient to state a claim, all allegations of
 26 material fact are taken as true and construed in the light most favorable to the Plaintiff. *Wylar*
 27 *Summit P'ship v. Turner Broad. Sys. Inc.*, 135 F.3d 658, 661 (9th Cir. 1998) (citation omitted).
 28 Although the standard under Rule 12(b)(6) does not require detailed factual allegations, a Plaintiff

1 must provide more than mere labels and conclusions. *Bell Atlantic Corp. v. Twombly*, 550 U.S.
 2 544, 555 (2007). A formulaic recitation of the elements of a cause of action is insufficient. *Id.*
 3 Unless it is clear the complaint’s deficiencies could not be cured through amendment, a pro se
 4 Plaintiff should be given leave to amend the complaint with notice regarding the complaint’s
 5 deficiencies. *Cato v. United States*, 70 F.3d 1103, 1106 (9th Cir. 1995).

6 **IV. Analysis**

7 **A. *Bivens* Claims**

8 Plaintiff has alleged a violation of his Fourth Amendment rights—the right of the people
 9 to be secure in their persons, houses, papers, and effects, against unreasonable searches and
 10 seizures—under a *Bivens* action. U.S. Const. amend. IV; ECF No. 5. “To state a claim for relief
 11 under *Bivens*, a plaintiff must allege that a *federal officer* deprived him of his constitutional
 12 rights.” *Serra v. Lappin*, 600 F.3d 1191, 1200 (9th Cir. 2010) (emphasis added). Although the
 13 Supreme Court has not “dispense[d] with *Bivens* altogether,” it has “emphasized that recognizing
 14 a cause of action under *Bivens* is ‘a disfavored judicial activity.’ *Barone v. Ford*, 2024 WL
 15 4119266, at *4 (D. Nev. 2024) (quoting *Ziglar v. Abbasi*, 582 U.S. 120, 135 (2017)). In *Ziglar*,
 16 the Supreme Court set forth a two-part test to determine whether a *Bivens* claim may proceed: a
 17 court first must consider whether the claim at issue extends *Bivens* in a new context from
 18 previously established *Bivens* cases, and, if so, a court must then apply a “special factors
 19 analysis” to determine whether there are” special factors counselling hesitation” in expanding
 20 *Bivens*. *Ziglar*, 582 U.S. at 136.

21 A *Bivens* action may constitute a new context depending on, for example:

22
 23 the rank of the officers involved; the constitutional right at issue; the generality or
 24 specificity of the official action; the extent of judicial guidance as to how an officer
 25 should respond to the problem or emergency to be confronted; the statutory or other
 26 legal mandate under which the officer was operating; the risk of disruptive intrusion
 by the Judiciary into the functioning of other branches; or the presence of potential
 special factors that previous *Bivens* cases did not consider.

27 *Id.* at 140. If facts present constitute a new context, the Ninth Circuit asks “whether there is ‘any
 28 alternative, existing process for protecting’ the plaintiff[’s] interests.” *Mirmehdi v. United States*,

689 F.3d 975, 982 (9th Cir. 2012) (quoting *W. Radio Servs. Co. v. U.S. Forest Serv.*, 578 F.3d 1116, 1120 (9th Cir. 2009)). “If there is such an alternative remedy, [the] inquiry stops.” *Mirmehdi*, 689 F.3d at 982. However, these two steps “often resolve to a single question: whether there is any reason to think that Congress might be better equipped to create a damages remedy.” *Egbert v. Boule*, 596 U.S. 482, 483 (2022).

As to the three cases that the Supreme Court has allowed to proceed under *Bivens*, it has summarized those three cases as follows:

In *Bivens v. Six Unknown Fed. Narcotics Agents*, the Court broke new ground by holding that a person claiming to be the victim of an unlawful arrest and search could bring a Fourth Amendment claim for damages against the responsible agents even though no federal statute authorized such a claim. The Court subsequently extended *Bivens* to cover two additional constitutional claims in *Davis v. Passman*, a former congressional staffer’s Fifth Amendment claim of dismissal based on sex, and in *Carlson v. Green*, a federal prisoner’s Eighth Amendment claim for failure to provide adequate medical treatment.

Hernandez v. Mesa, 589 U.S. 93, 33 (2020).

1. Fourth Amendment Claims under *Bivens* Against Private Citizens

Here, Plaintiff asserts claims for violation of the Fourth Amendment under a *Bivens* action. The Ninth Circuit explained that “[a]ctions under § 1983 and those under *Bivens* are identical save for the replacement of a state actor under § 1983 by a federal actor under *Bivens*.”¹ *Van Strum v. Lawn*, 940 F.2d 406, 409 (9th Cir. 1991). But here the glaring issue is that Plaintiff is asserting claims against *private* citizens. Neither Defendant Ashlee Andrews nor Defendant Bank of America are federal agents or officers acting under the “color of federal law.” And there are no allegations suggesting that Defendants, who are private parties, were acting in conjunction with federal authority under “federal law.” Even if Plaintiff could allege such facts, that would expand the application of *Bivens* into a new context and extending its application is precluded by caselaw. Especially given (1) consumer protection laws are in place to address this type of alleged

¹ The Court analyzed these same claims under 42 U.S.C. § 1983 in its prior screening order. ECF No. 3.


1 conduct and/or (2) Plaintiff can pursue conversion-type claims under state law. Thus, Plaintiff has
2 not satisfied the pleading requirements for a *Bivens* Fourth Amendment Unreasonable Search and
3 Seizure claim.

4 **V. Conclusion**

5 **IT IS THEREFORE RECOMMENDED** that Plaintiff's complaint (ECF No. 5) be
6 **dismissed with prejudice.**

7 **ORDER**

8 The deadline for any party to object to this recommendation was July 10, 2025, and no
9 party filed anything or asked to extend the deadline to do so. "[N]o review is required of a
10 magistrate judge's report and recommendation unless objections are filed." *United States v.*
11 *Reyna-Tapia*, 328 F.3d 1114, 1121 (9th Cir. 2003). Having reviewed the report and
12 recommendation, I find good cause to adopt it, and I do. IT IS THEREFORE ORDERED that
13 the Magistrate Judge's Report and Recommendation **[ECF No. 8] is ADOPTED** in its
14 entirety, and **this case is DISMISSED** with prejudice. The Clerk of Court is directed to
15 **ENTER JUDGMENT ACCORDINGLY AND CLOSE THIS CASE.**

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18 U.S. District Judge Jennifer A. Dorsey
19 Dated: July 14, 2025
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